

Snyderville Basin Special Recreation District Board Meeting Minutes

Thursday, January 11, 2024

Board Room – Trailside Park 5715 Trailside Drive Park City, Utah Virtual Meeting via Zoom Meeting ID: 870 3315 9879

Board Members in Attendance: Nate Brown, Ryan Bruce, Ben Castro, Brandi Connolly, Len
 McGee, Larry Moffitt, and Carrie Westberg. Board members participated electronically via
 Zoom or at the anchor location.

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Absent: none.

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Staff Present: Lily Chirico, Phares Gines, Dana Jones, Brian Kadziel, Justine Kadziel, Ben Liegert, and Brad Rogers. Staff participated electronically via Zoom or at the anchor location.

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Attending Guests: none.

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CALL TO ORDER AND PUBLIC INPUT

The meeting of January 11, 2024, was called to order by Chair Connolly at 6:04pm.

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There was no public input given.

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Chair Connolly closed public input at 6:04pm.

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ELECTION OF 2024 BOARD OFFICERS

McGee reported the 2024 District officers as: Brandi Connolly – Chair, Carrie Westberg – Vice Chair, Nate Brown – Treasurer, Larry Moffitt – Clerk. This is contingent on reappointment of

Board members stated above.

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Chair Connolly and Bruce are up for Board reappointment.

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MOTION: To elect the slate of Snyderville Basin Special Recreation District Administrative

27 Control Board officers as slated for 2024: Brandi Connolly - Chair, Carrie Westberg - Vice

Chair, Nate Brown - Treasurer, Larry Moffitt - Clerk. [CASTRO/MOFFITT] All in favor:

29 Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None.

30 Absent: None. Motion carries.

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ESTABLISHMENT OF SBSRD STANDING AND AD HOC COMMITTEES

33 Chair Connolly suggested the following 2024 committees as:

35 STANDING COMMITTEES:

- 36 Audit & Policy Review Brown (Committee Chair), Connolly, Bruce
- **District Director Liaison** Bruce (Committee Chair), Connolly, Castro
- 38 Parks & Facilities Moffitt (Committee Chair), Westberg, Brown
- **Personnel** Bruce (Committee Chair), Westberg
- **Recreation** Brown (Committee Chair), Moffitt
- 41 Strategic Planning & Interlocal Agreements—Castro (Committee Chair), Connolly, Westberg
- 42 Trails & Open Space Westberg (Committee Chair), Castro, Connolly

- Chair Connolly added that once a new Board member is appointed, the hope would be for them to join the Personnel and Recreation committees. Chair Connolly will assist these committees as necessary during the interim. Board members agreed to combine the Audit and Policy Review committees due to each of the committees including the same Board members. It was also decided to rename the Strategic Planning and Steering committee to be the Strategic Planning and Interlocal Agreements committee and move it from an Ad Hoc to a Standing committee due to both strategic planning and review of Interlocal Agreements being ongoing topics for the District. This committee would also review potential bond measures for the District. Currently, there is no Ad Hoc committee for the District. Chair Connolly encouraged all committees to
- there is no Ad Hoc committee for begin setting regular meetings.

- **MOTION:** To approve the recommended 2024 Standing and Ad Hoc committee nominations as stated above for the Snyderville Basin Special Recreation District Administrative Control Board. [WESTBERG/MCGEE] All in favor: Brown, Bruce, Castro, Connolly, McGee, Moffitt,
- Westberg. Opposed: None. Abstain: None. Absent: None. Motion carries.

DISCUSSION AND POSSIBLE APPROVAL OF MINUTES FROM 12/7/2023

Board members received draft minutes from the 12/7/2023 Board meeting in their Board packet prior to the meeting.

MOTION: To approve the Board meeting minutes from December 7, 2023. [MCGEE/BROWN] All in favor: Brown, Bruce, Castro, Connolly, McGee, Moffitt. Opposed: None. Abstain: Westberg. Absent: None. Motion carries.

DISCUSSION AND POSSIBLE APPROVAL OF THE PRIOR MONTH'S EXPENDITURES

Board members received the prior month's expenditures in their Board packet prior to the meeting.

Chair Connolly noted there was a question received via email regarding an expenditure that did not have a specific person tied to it and that was due to it being a payroll item.

- **MOTION:** To approve the prior month's expenditures. [MOFFITT/CASTRO] All in favor:
- Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None.
- 78 Absent: None. Motion carries.

DISCUSSION AND POSSIBLE APPROVAL OF THE DISTRICT'S 10-YEAR

STRATEGIC PLAN

Board members received Basin Recreation's 10-year Strategic Plan in their Board packet prior to the meeting.

As Chair of the Strategic Planning committee, Castro shared that the 10-year Strategic Plan was near completion as far as content but needed some grammatical edits, in addition to fixing several charts and appendices. He believes it is ready to be discussed with the Summit County Council to hopefully receive their vote of confidence.

Chair Connolly agreed that grammatical edits and other changes were required, but that those would not change the overall material. She added that the Board had already given substantial feedback on earlier drafts and that those larger comments had been incorporated into the document. Chair Connolly expressed a desire for the Board to approve the 10-year Strategic Plan, pending the small edits that have been identified, so it can be implemented as a guiding document for the District's operations.

Jones added that those small edits have been given to SE Group and will share what those entailed via email to the Board. Chair Connolly encouraged Board members to submit any other grammatical fixes that need to be made so that the plan can be finalized.

McGee asked if there was overall staff buy-in to the Strategic Plan, upon which Jones answered there was.

Castro wondered why the Board was only discussing the 10-year Strategic Plan for approval and not the 5-year Trails Plan. Chair Connolly explained that it was more of a procedural approach with the 10-year Strategic Plan meant to be a leading document, and therefore, should be approved first to ensure that it guides the other plans. Board members can expect to review the 5-year Trails Plan and the Silver Creek Process Overview soon.

MOTION: To approve the District's 10-Year Strategic Plan, once amended with the grammatical edits staff has identified. [MCGEE/BRUCE] All in favor: Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None. Absent: None. Motion carries.

REVIEW OF THE 2024 CAPITAL REPLACEMENT SCHEDULE

Board members received the 2024 Capital Replacement Schedule in their Board packet prior to the meeting.

Throughout the year, \$1,226,000 is slated for Capital Replacement in either the Parks & Facilities or Trails & Open Space departments, and \$1,736,231 is scheduled for Capital Projects in either the Trails & OS or Parks Departments.

- Jones shared that staff intends to complete many of the ongoing projects that were started last year. Jones explained that two new full-time staff members will hopefully be hired soon, one of
- which is the Mechanic & Fleet Associate Manager. Once this position is filled, one of the first

126 priorities of the position will be to assess current District vehicle and equipment needs and create 127 a schedule for future replacements.

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Jones added that staff have prepared staff reports asking for Board approval for three of the scheduled replacements to be discussed later in the meeting in order to begin working with required vendors.

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Chair Connolly clarified that while the \$1,226,000 and \$1,736,231 bottom line numbers were included in the budget previously approved by the Board and County Council, the totals were not itemized to show the projects and replacements planned. Chair Connolly also encouraged staff to pursue more grant funding in the future to help offset the costs for some of the bigger ticket items. She also suggested that once the Mechanic & Fleet Associate Manager and Project Planning Supervisor are hired, that they present an outlined five-year outlook of the District's Capital Projects.

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Brown asked about the funding source being listed as PTIF (Public Treasurers Investment Fund) and Jones responded that the District held several of those accounts.

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DISCUSSION AND POSSIBLE APPROVAL OF TURF FIELD REPLACEMENT AT

MATT KNOOP PARK

Board members received a staff report from Matt Wagoner, along with a graphic of the proposed turf field lining, in their Board packet prior to the meeting.

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149 Liegert shared that the artificial turf athletic field at Matt Knoop Park was installed in 2012 and has seen years of consistent use and winter plowing. The field was originally scheduled to be 150 replaced in 2023, but after evaluation it was determined to be serviceable for an additional year. 151 152 However, Liegert noted that the significant snowfall totals in 2023 and increased plowing, aged 153 the field significantly. The turf has several seams that are exposed and high numbers of fibers 154 coming up during maintenance. Based on condition and performance evaluations by staff, 155 Liegert recommends the turf field be replaced in 2024.

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FieldTurf USA, Inc. was selected as the preferred contractor due to its State of Utah cooperative purchasing contract, strong communication and responsiveness, and successful prior projects with the District at Trailside East Park and Willow Creek Park. The new proposed artificial turf would provide linings for two medium-sized soccer fields, a boys lacrosse field, and a girls lacrosse field. Liegert added that should this be approved by the Board, discussions will begin regarding any scheduling impacts to outside organizations, as well as with District programming.

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The replacement turf comes with an 8-year warranty that covers general wear and tear. The funding for this project is allocated in the 2024 Capital Replacement budget and includes a 10% project contingency. If approved, the project would be scheduled to begin April 1, 2024, and could be completed in as little as three weeks, weather permitting.

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169 Brown asked if the turf material would be similar to what was installed at Trailside East. Liegert 170 said that the plan is to use CoolPlay, which is the same material as Trailside East fields and The 171 Fieldhouse. The only difference between the Trailside East and Matt Knoop fields will be the

layout and number of lines. He added that the increased number of lines will accommodate a higher variety of teams, especially for tournaments.

Brown also asked about whether there were any health concerns with the chosen material and Chair Connolly explained that the materials have evolved tremendously and no longer contain carcinogens. Discussion followed about potential organic inlay alternatives and whether those could withstand the winter conditions and the District plowing operations, how the lifespan of a field with an organic infield compares, and potential allergy concerns. Liegert agreed an organic alternative would be interesting to look into as they replace future fields, particularly any indoor fields where plowing isn't necessary.

Liegert added that the current field at Matt Knoop uses traditional crumb rubber and it will be curious to see how the CoolPlay infield will compare with the winter conditions and plowing operations. The industry standard of a field with CoolPlay infield is 8-10 years.

Liegert mentioned that two quotes were received from FieldTurf USA, Inc., one with CoolPlay and one without. While the non-CoolPlay bid is slightly lower, Liegert recommends going with the CoolPlay material. Bids from other companies were not secured, as FieldTurf USA, Inc. is a State of Utah cooperative purchasing contract. Chair Connolly added that FieldTurf USA, Inc. is a leading company in the industry and that there may be a benefit to only having one vendor servicing turf fields in the District for maintenance purposes. It was clarified that the quote provided does include a 10% contingency.

MOTION: To award the contract for replacement of Matt Knoop athletic field to FieldTurf USA, Inc. in an amount not to exceed \$610,000.00 and to allow the District Director to execute the necessary documents relating to the transaction. [BRUCE/MCGEE] All in favor: Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None. Absent: None. Motion carries.

DISCUSSION AND POSSIBLE APPROVAL OF CAPITAL REPLACEMENT PURCHASE OF THE COMMERCIAL LAWN MOWER

Board members received a staff report from Steve Good, Park Operations Supervisor, and Ben Liegert in their Board packet prior to the meeting.

The Parks department is looking to purchase a Toro Groundsmaster 4000 mower through a State of Utah cooperative purchasing contract from Turf Equipment. Liegert explained that the current mower requires continuous maintenance, which costs the Parks department lengthy amounts of time to service. Mowers are critical to the District's operations in preparing fields for programming and tournaments. This was included in the budget for 2023 but no machines were available for purchase at that time. The Toro Groundsmaster 4000 mower comes with a 2-year warranty.

The older Jacobsen 311 mower from 2015 will not be considered surplus, as it will receive a trade-in value from Turf Equipment. The Parks department has \$110,000 allocated for this purchase in the Capital Replacement budget, and expects to spend \$90,345.84, minus the trade-in

value. This machine is listed as the 'Commercial Lawn Mower' on the Capital Replacement schedule included in the Board packet.

McGee clarified about the Jacobsen 311 not being added to the surplus. Liegert said the exact trade-in value won't be known until it's evaluated by Turf Equipment, however, they anticipate it being between \$6,000-\$7,000.

MOTION: To approve the purchase of a Toro Groundsmaster 4000 Mower for an amount not to exceed \$90,345.84 from Turf Equipment and to allow the District Director to execute the necessary documents relating to the transaction. [BROWN/WESTBERG] All in favor: Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None. Absent: None. Motion carries.

DISCUSSION AND POSSIBLE APPROVAL OF CAPITAL REPLACEMENT PURCHASE OF THE PT 30

Board members received a staff report from Phares Gines in their Board packet prior to the meeting.

The Trails and Open Space department is looking to purchase a 2023 ASV RT40 Skid Loader to replace the machine currently in the District's fleet. Gines explained that skid loaders are an instrumental machine for snow removal operations and trail maintenance and are used heavily year-round. Two dealers were contacted and Gines suggests going with the lower bid of \$59,000. He added that the District was looking for a uniquely sized machine that is not as readily available. The older Terex PT30 Skid Loader from 2009 will not be considered surplus, as it will receive a \$3,000 trade-in value. The trade-in value brings the purchase price down to \$56,000. Gines also shared information on the included warranty, which is equivalent to industry standards of 2,000 hours/24 months for parts and labor.

Moffit asked for clarification on what a skid loader is. Gines explained it is similar to a skid steer but it has tracks instead of wheels. Along with Chair Connolly, they discussed how the 'tools' for each machine may be interchanged with an adapter. It was also mentioned that this smaller loader is necessary for trail work requiring a smaller footprint, along with plowing sidewalks and the I-80 pedestrian overpass in Kimball Junction. The District currently owns five similar machines.

MOTION: To approve the purchase of a 2023 ASV RT40 in an amount not to exceed \$56,000 and to allow the District Director to execute the necessary documents relating to the transaction. [MOFFITT/MCGEE] All in favor: Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None. Absent: None. Motion carries.

DIRECTOR'S UPDATE

Board members received the monthly update from District Director, Dana Jones in their Board packet prior to the meeting.

Per the request of the District Directors Liaison Committee, Jones shared her goals and areas of focus for the first quarter in 2024. A top priority goal for 2024 deals with improving

communication, quarterly all-staff meetings, weekly one-on-one check-ins with Manager's, and scheduled sessions for staff with Mountain Mediation, a local organization providing mediation and facilitation services. Board members encouraged discussion between communication and accountability and how those two areas work together. They suggested asking Mountain Mediation for a way to measure the success of such communication training in order to note improvements throughout the year for staff and as a valuable tool to evaluate the Director's progress in meeting this goal.

Another goal includes staff training and development and Jones shared that the District will be partnering with Salt Lake Community College to implement an internal leadership program for staff. After the current Manager's and Supervisor's are given the opportunity to participate, it will then be open to field staff and potentially other Special Service Districts in the area. Additionally, meetings and training will be scheduled regularly throughout the year concerning topics such as HR, budgeting, policy, and more.

Lastly, Jones shared her goal of continuing efforts in policy and planning for the District. With the Strategic Planning process nearing completion, Jones is looking forward to presenting the District's 10-year Strategic Plan and potentially 5-year Trails Plan to County Council soon. After that will be a focus on Silver Creek and working with the Elliot Group to determine potential renderings for that area and any bonding efforts that the District would have to explore in order to fund such plans. Another area of focus deals with the Interlocal Agreement for Joint Use of Facilities for Recreation between the District, Park City Recreation, and Park City School District. Jones shared that the three entities met recently and complimented J. Kadziel on her participation and subject expertise in that meeting. The group is tasked with reviewing and redlining the current agreement to bring back to the group in March. Jones also communicated that she and the team would be spending a lot of time in 2024 revising and simplifying the District's policies and that a timeline has been created to help with accountability. Board members suggested meeting with Dave Thomas to get a better understanding of how County Council would prefer to see such policy changes throughout the year, as well as get his expertise on how to condense the policies to ensure the District is following best practices.

Moffitt asked if individual departments and Manager's set goals for their teams and Jones responded that it depends on the Manager/department. He wondered if it would be helpful for this to be discussed on a committee level so that Board members could have a better understanding of what the departments are working towards. Chair Connolly suggested that committees talk about areas of focus in which there was some discussion of the level of involvement that the Board should have with District operations.

DISTRICT COMMITTEE UPDATES

Chair Connolly requested Board Committee updates from the following:

STANDING COMMITTEES

- **Audit & Policy Review:** Brown shared that the committee met primarily to discuss policy.
- Discussion on whether the refund policy being up for edits in March gives the Recreation and Marketing teams enough time to implement and communicate changes to the public before camp
- registration in April. It was determined that it could be done and that Jones would make sure to

309 schedule with County Council quickly to ensure it can be on its agenda before camp registration 310 is marketed to the public.

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District Director Liaison: McGee shared they discussed the Strategic Action Plan and Jones' goals for the year. Connolly added they also discussed the January Board agenda, the Capital Replacement schedules, and the long-term vision for the Mechanic & Fleet Associate Manager and Project Planning Supervisor positions. Lastly, they discussed pre-planning for projects and potentially getting long-term contractors for those projects.

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318 Parks & Facilities: did not meet but noted the popularity of the Willow Creek Pond.

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Personnel: Bruce shared that the committee members did not meet but reviewed job descriptions via email.

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Recreation: did not meet.

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Trails & Open Space: did not meet but Castro added that Gines sent a detailed email with trail updates including equipment replacement.

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AD HOC COMMITTEES

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- **Interlocal Agreements:** did not meet. 331 Strategic Planning & Steering: Castro said that the committee met about the Strategic Plan and
- 332 that most of what was discussed was mentioned earlier in the meeting. Chair Connolly added that 333 it was her opinion that the District is not quite ready to execute a successful bond initiative but
- 334 that more discussion will happen over the next couple of months after the team has had a chance to focus attention on completing the Silver Creek Process Overview, which SE Group will work 335
- 336 on in order to finish their commitment of the project for the District regardless of whether the
- 337 District decides to bond.

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- **BOARD MEMBER COMMENTS AND REVIEW OF ACTION ITEMS**
- Castro thanked McGee for his insight and guidance throughout his time on the Board. This will be McGee's last meeting as a Board member before he moves out of state.

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Bruce commended the team on the Santa at The Fieldhouse event. It was noted that approximately 400 people attended and the team was grateful to Erich Linde from the trails team for his terrific job as Santa.

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347 Chair Connolly asked Jones to work with her to set up individual meetings with all County 348 Council members. The goal being to maintain one-on-one relationships with all Council 349 members so the District can understand the opinions of more than just the Chair and Vice-Chair 350 and receive frank and honest feedback.

- 352 Castro mentioned there will be a change in the Summit County Planning Department with
- Patrick Putt, Summit County Community Development Director, retiring. Castro encouraged 353
- 354 Board members to get involved with the Planning department, as the District saw some stumbles

355 getting items through last year. He believes the Board's involvement could be critical in getting 356 through any roadblocks. Chair Connolly added that the Planning Commission isn't up to speed with the District's plans for Silver Creek and that it would be good to have a discussion. 357

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Brown wondered about the status of the open Board member position with McGee leaving. Chair Connolly responded that the posting is live until January 17 and encouraged members to share with those in the community who may be interested. Information can be found on the Basin Recreation website.

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Moffitt shared his concern about moving forward with a bond initiative for Silver Creek this year and Chair Connolly talked about the idea of a potential phased approach and what that could look like. It was determined that more discussion will occur in the next couple of months.

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Moffitt also asked about the status of potentially amending the District's policy surrounding ebikes. Jones and Castro shared that the team has been working with the City and have hired a vendor to assist with conducting a survey to be disseminated to the public. Once complete, the survey results will be shared with both the Board and County Council, with the ultimate goal of being in alignment with the City in regard to e-bike policies.

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Lastly, Chair Connolly encouraged staff to prepare any trail building and resurfacing agenda items for February's Board meeting so that the District can be on contractors schedules and not fall behind.

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ADJOURN

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MOTION: To adjourn the meeting of January 11, 2024. [MCGEE/BRUCE] All in favor: Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None.

383 Absent: None. Motion carries.

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385 **MOTIONS:**

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- MOTION: To elect the slate of Snyderville Basin Special Recreation District Administrative 387 Control Board officers as slated for 2024: Brandi Connolly - Chair, Carrie Westberg - Vice
- Chair, Nate Brown Treasurer, Larry Moffitt Clerk. [CASTRO/MOFFITT] All in favor: 388

At 7:50pm, Chair Connolly called for a motion to adjourn the meeting.

- 389 Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None. 390
 - Absent: None. Motion carries.

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- 392 **MOTION:** To approve the recommended 2024 Standing and Ad Hoc committee nominations as 393 stated above for the Snyderville Basin Special Recreation District Administrative Control Board. 394 [WESTBERG/MCGEE] All in favor: Brown, Bruce, Castro, Connolly, McGee, Moffitt,
- 395 Westberg. Opposed: None. Abstain: None. Absent: None. Motion carries.

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- 397 **MOTION:** To approve the Board meeting minutes from December 7, 2023. [MCGEE/BROWN] 398 All in favor: Brown, Bruce, Castro, Connolly, McGee, Moffitt. Opposed: None. Abstain:
- 399 Westberg. Absent: None. Motion carries.

401 **MOTION:** To approve the prior month's expenditures. [MOFFITT/CASTRO] All in favor: 402 Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None. 403 Absent: None. Motion carries. 404 405 **MOTION:** To approve the District's 10-Year Strategic Plan, once amended with the grammatical edits staff has identified. [MCGEE/BRUCE] All in favor: Brown, Bruce, Castro, 406 407 Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None. Absent: None. Motion 408 carries. 409 410 MOTION: To award the contract for replacement of Matt Knoop athletic field to FieldTurf USA, Inc. in an amount not to exceed \$610,000.00 and to allow the District Director to execute 411 412 the necessary documents relating to the transaction. [BRUCE/MCGEE] All in favor: Brown, 413 Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None. Absent: 414 None. Motion carries. 415 416 **MOTION:** To approve the purchase of a Toro Groundsmaster 4000 Mower for an amount not to 417 exceed \$90,345.84 from Turf Equipment and to allow the District Director to execute the 418 necessary documents relating to the transaction. [BROWN/WESTBERG] All in favor: Brown. Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None. Absent: 419 420 None. Motion carries. 421 422 **MOTION:** To approve the purchase of a 2023 ASV RT40 in an amount not to exceed \$56,000 423 and to allow the District Director to execute the necessary documents relating to the transaction. 424 [MOFFITT/MCGEE] All in favor: Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. 425 Opposed: None. Abstain: None. Absent: None. Motion carries. 426 427 **MOTION:** To adjourn the meeting of January 11, 2024. [MCGEE/BRUCE] All in favor: 428 Brown, Bruce, Castro, Connolly, McGee, Moffitt, Westberg. Opposed: None. Abstain: None. 429 Absent: None. Motion carries. 430 431 Minutes prepared by Lily Chirico 432

Clerk/Board Member Approval: